Electricity Markets Under Deep Decarbonization

SECOND WORKSHOP OF THE TASK FORCE ON MARKETS UNDER 100% CLEAN ELECTRICITY



Workshop Organizers Robin Hytowitz (NextEra Analytics) Erik Ela (EPRI)

October 24, 2024



About ESIG

The Energy Systems Integration Group is a nonprofit organization that marshals the expertise of the electricity industry's technical community to support grid transformation and energy systems integration and operation. More information is available at https://www.esig.energy.

ESIG Publications Available Online

This workshop summary is available at <u>https://www.esig.energy/100-clean-electricity-task-force/</u>. All ESIG publications can be found at <u>https://www.esig.energy/reports-briefs</u>.

Get in Touch

To learn more about the topics discussed in this report or for more information about the Energy Systems Integration Group, please send an email to <u>info@esig.energy</u>.

Acknowledgment

The Energy Systems Integration Group gratefully acknowledges the U.S. Department of Energy's Office of Energy Efficiency and Renewable Energy for supporting this workshop.

© 2024 Energy Systems Integration Group Cover photo: iStock/zhudifeng The Energy Systems Integration Group held the second workshop of the Task Force on Markets Under 100% Clean Electricity on October 24, 2024, in Providence, Rhode Island. It was attended by 50 participants, and the workshop agenda can be found in **Appendix A**.

Introductory Presentations by the Task Force Chair and the Working Group Chair

Robin Hytowitz, of NextEra Analytics and chair of the Markets for 100% Clean Electricity Task Force, acknowledged Department of Energy support for this task force and presented an overview of the group's goal: to investigate visions and options for wholesale market designs and structures that can support 100% clean electricity futures. In particular, she described how the task force had been discussing how to accommodate high levels of variable, zero-fuel-cost, and inverter-based resources; high levels of limited-duration resources; and a dynamic distribution system with price-responsive or dispatchable demand-side assets. She noted that several authors were commissioned to articulate visions for wholesale market designs and structures that can support 100% clean electricity futures, and they would present on their work in the afternoon session. The goal of this workshop was to discuss metrics that can be used to evaluate these visions as well as other market designs, summarize these visions, and receive feedback from the workshop participants. Robin Hytowitz's presentation can be found in **Appendix B**.

Erik Ela of EPRI and the chair of ESIG's Systems Operation and Market Design Working Group, presented context for this markets work based on ESIG's 2019 work on key research needs for 100% renewable energy pathways and a February 2023 Workshop on Markets under Deep Decarbonization.¹ Erik Ela's presentation can be found in **Appendix C**.

Break-out Session on Evaluation Tools and Metrics for Performance of Future Market Designs

Five break-out groups explored evaluation tools and metrics to assess the performance of different market designs. In the first break-out session, there was discussion of maximizing market surplus versus minimizing costs as a goal. There was a great deal of discussion about the need for adaptability for a market design, with participants noting that, while existing market designs might hold up to very high levels of clean electricity, but something else might be needed for 100% clean electricity systems. Some discussed how markets have always needed "fixes," such as capacity markets and operating reserve demand curves, and adapting wholesale markets to 100% clean electricity can be seen as the next step in that evolution.

There was a lot of discussion about equity, including that equity is not an economic/market concept but rather exists at the interface between markets and policy. Similarly, there was discussion of power system reliability as a public good. There is a need for very competent regulators, who understand that prices are supposed to be signals, as opposed to politicians who may have other priorities.

¹ <u>https://www.esig.energy/wp-content/uploads/2020/06/Toward-100-Renewable-Energy-Pathways-Key-Research-Needs.pdf</u> and <u>https://www.esig.energy/market-evolution-for-100-percent-clean-electricity/</u>.

The second break-out session focused on the interdependence of the various markets; the need for long-term investments to support a short-run market; and the prioritization of metrics. Metrics for today may be different from metrics needed for the transition to 100% clean electricity. Some participants noted that metrics should focus on the behavior of market participants, e.g., demand response incentives for crypto-miners, and if behavior is undesirable, then market changes need to be made.

There was discussion of roles and responsibilities of different actors and an overreliance on "the Market" to solve all problems. Some participants believed that locational marginal prices cannot solve all policy problems, and there are situations today where entities feel that market structures are not doing what they need to be doing.

Specifically:

- The first break-out group was a diverse group and discussed what makes an efficient market. Some metrics considered were affordability, reliability, practicality, fairness, capacity, price convergence between day-ahead and real-time price, liquidity and trading in the market, speed of implementing changes, rational behavior inside the region and at the seams, and squeezing everything you can out of existing resources. Key metrics were affordability and reliability.
- The second group was also diverse. Participants discussed production cost to serve load, investment costs, affordability at the retail level, perceived reliability, comparison of long-term contracts and short-term markets, observed costs vs. modeled counterfactuals, the volatility of retail rates, simplicity, transmission, and the use of reliability-must-run contracts.
- 3. The third group was economist-heavy and discussed a framework focused on maximizing social welfare, aligning price outcomes with different time scales, adaptability across different system conditions to ensure that markets meet their goals, equity (which may be outside the market), price-responsive demand and alignments between the wholesale and retail markets, political and social acceptance, and extreme events. They discussed how evaluation should be performance-based and resource/technology-agnostic, with grid services defined by capability.
- 4. The fourth group was more philosophical. They discussed where we are today with the least-cost framework that has worked reasonably well thus far but may not be useful to achieve a decarbonized system. "Optimal" makes less sense when you have objectives that are hard to monetize. Traditionally, reliability has been most important. For example, during emergency events, costs are de-emphasized and we may not be pricing reliability appropriately. Participants discussed metrics such as environmental goals and equity/fairness.
- 5. The fifth group said that if the problem statement is to maximize social welfare, the key metrics are reliability and consumer cost. Getting new resources built quickly is important, as is coordination between transmission and distribution systems and coordination between resource adequacy and the interconnection queue. Efficient prices are needed but also need hedging.

Market Visions

Each of the market vision authors presented their vision to the workshop participants for discussion.

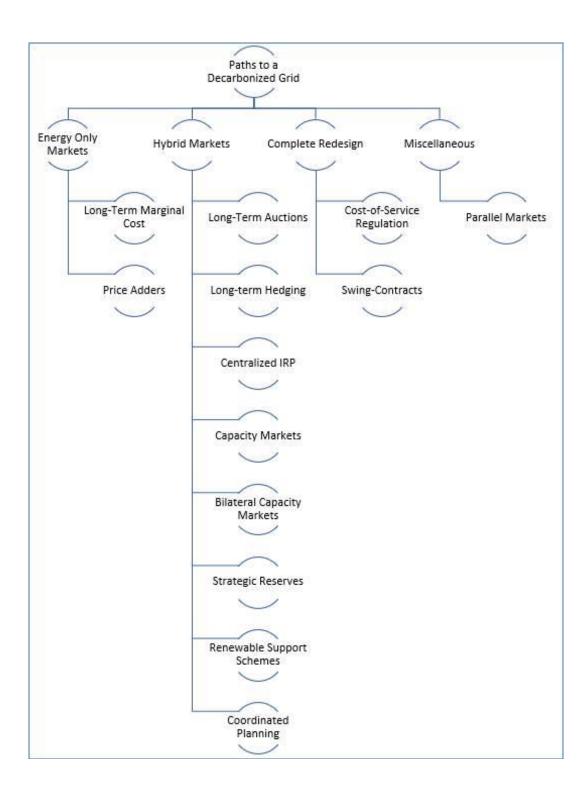
Rob Gramlich of Grid Strategies discussed a vision for markets that have zero-cost resources and periods of zero locational marginal prices (see **Appendix D**). There will be short- and long-duration storage that has opportunity costs that will drive non-zero prices in this future. Long-term contracts will still be important, and the system will still be centrally dispatched. Storage can be used as a replacement for transmission or for arbitrage, essentially optimizing over time and space. This is competition for the market. Day to day, this is similar to a vertically integrated utility with competitive procurement on a long-term basis. There are likely lessons from hydro-dominant systems here, such as Brazil or Nordpool.

Kelli Joseph of the University of Pennsylvania discussed the limits to existing market constructs and the need for a coordinated planning solution (see **Appendix E**). If the policymakers are setting sustainability targets, the policymakers need to be at the table in helping to construct the solutions to maintaining grid reliability. Currently many of these state-level decisionmakers do not have responsibilities for reliability, and locational marginal pricing alone is not enough to drive the investments needed.

Jacob Mays of Cornell discussed his vision of full-strength spot prices with mandatory contracting (see **Appendix F**). He showed an example from the California Independent System Operator in which spot prices hit price caps around 1:00 pm on two hot summer days, triggering storage to discharge prematurely, as the limited-duration storage resources were needed for the evening net-load peak. Lifting price caps could reduce this type of issue and allow storage resources headroom to differentiate themselves and when they are dispatched. Jacob suggested that everything at a time scale of 5 minutes and longer should be a market choice and a design choice, whereas attributes of reliability services, such as everything sub-5-minutes (like frequency and voltage regulation that are not priced typically today), are not solved through market changes. He also expressed concern that we should not overly prescribe how essential reliability services are procured, because the resource mix will change over time.

Jessica Greenberg of Enel discussed the need to keep markets adaptable and reduce regulatory uncertainty (see **Appendix G**). From a developer's perspective, it would be useful to have a market for reliability services, essentially providing more revenue streams for generators.

Ryan Schoppe of EPRI presented several other market designs and a taxonomy to categorize market designs (shown below) (see also **Appendix H**).



One participant proposed a new vision that included competitive procurement for physical assets or contracts from generation and storage; centralized dispatch of all resources in operations (no transparent prices, no bids, no prices), and storage as a substitute for transmission and providing arbitrage and being optimized by the central system operator.

There was general agreement among the visions that the following market design, based on the widely prevalent market design used in most independent system operators and regional transmission organizations, is very helpful even if we do not have fossil units with different marginal operating costs as we did when this design was developed:

- Bid-based security-constrained economic dispatch with a single market-clearing price for energy at each hour and node (locational marginal price) and financial transmission rights
- Competitive hourly or short-term procurement of physically defined technology-neutral ancillary services with a single price for each service. Increasingly, energy-limited resources like storage of various durations and demand-side resources will set the price
- Scarcity pricing
- Hedging/long-term contracting by load-serving entities
- Regional transmission planning to determine a plan that maximizes net benefits and allocates costs to beneficiaries

Summary of Forward-Looking Actions to Enable Visions

Existing markets work relatively well today for efficiency, competition, and low costs, but it is clear that they are becoming less well suited for the future. In order to assess the efficiency of a market, some form of baselining is needed, some concept of ideal efficiency across all objectives. But even this definition of optimal becomes subjective, and it is not clear that optimal is a realistic stick against which to measure.

Traditionally, reliability has been the priority metric, with cost as secondary in some sense—when there is a reliability event, cost becomes secondary. This implies that reliability may not be priced appropriately and that the least-cost framework has broken down. Other key metrics are sustainability, equity or fairness, and stability. There was a lot of discussion on what is or is not "fair," but no concrete metrics or clarity was gained around how fairness fits into economics.

To summarize, electricity markets are fundamentally feasible, but the devil is in the details, and different details will lead to different efficiency outcomes. We can use competitive markets in different ways than we are doing now. We need to be realistic, truthful, and not too stuck on theoretically optimal outcomes. Delineating roles and responsibilities is critical. There is a problem with relying so heavily on the "the Market," as everything becomes "the Market's" responsibility but no one agrees on who those specific entities are. We need to operate with information asymmetry, because we do not have all the information needed to design and operate an "efficient market, and it may not be possible or practical to get it. And this problem gets bigger as we move to 100% clean electricity. Finally, changing markets are important and inevitable. Change is not an admission of failure; rather, it is critical to adapt to the needs of the evolving system. The big question is how to assess what changes are needed, especially as metrics and objectives become more subjective.



Workshop Agenda





Electricity Markets under Deep Decarbonization

Second Workshop of the ESIG Electricity Markets under 100% Clean Electricity Market Task Force

October 24, 2024

Omni Providence Hotel

THURSDAY, OCTOBER 24, 2024 TOPIC **PRESENTER/LEAD** TIME 7:30 - 8:00Breakfast Welcome and Introduction Robing Hytowitz, NextEra Analytics, **Recap of 2023 Workshop** Debra Lew, ESIG 8:00 - 8:45Challenges associated with markets where supply Erik Ela, EPRI is 100% clean energy Breakout Leads: Conleigh Byers What evaluation tools and metrics can help us Jim Gonzalez • 9:00 - 10:00understand the potential performance of future Todd Levin • market designs? Breakout Session 1 Bethany Frew Francisco Munoz • 10:00 - 10:30 Break What evaluation tools and metrics can help us 10:30-11:15 understand the potential performance of future Breakout Leads from above market designs? Breakout Session 2 11:15-12:00 **Breakout report back** Breakout Leads 12:00 - 1:00Lunch Leads Rob Gramlich, Grid Strategies • Paper and Visions Review Kelli Joseph, WRI • 1:00 - 3:00Jacob Mays, Cornell University • Jessica Greenberg, ENEL Ryan Schoppe, EPRI • 3:00 - 3:30Break Breakout: What is missing, what other possible 3:30 - 4:15Breakout Leads (same as above) challenges are left unaddressed? Lead: Rob Gramlich, Kelli Joseph, Jacob 4:15 - 4:50Forward Looking Actions to Enable Visions Mays, Jessica Greenberg, Ryan Schoppe 4:50-5:00 **Close out** Robin Hytowitz, NextEra Analytics TBD **Networking Reception**





Breakouts

Groups of no more than 8 lead by breakout leads but leads are also encouraged to participate

Morning Breakout 1

- 9:00 9:15 Intro and break into groups
- 9:15 10:00 Leads discuss first questions

Questions

What evaluation tools and metrics can help us understand the potential performance of future market designs?

- List metrics you would use to evaluate electricity markets. They can be qualitative or quantitative, encompass many aspects of market design or just a few.
- (after discussing) How many of these were included? Are these worthwhile?
 - Maximizes market surplus
 - Complexity
 - Transparency
 - o Openness
 - Competition
 - Market structure (creating new vs maintaining existing structures)
 - o Reliability
 - Resilience
 - o Affordability
 - o Equity
 - Scalability
 - Market manipulation/power potential
 - External policy goals (e.g., GHG markets)
 - Revenue sufficiency
 - Two-sided market (encourages demand-side participation)
 - Long-term vs. short-term goals
 - o Practicality
- Can they be ranked? Are some more important than others?
- Are there regional metrics or should they apply at a national level? Global?

Morning Breakout 2

10:30 - 11:15 Remaining questions

Questions

- How important is the **interdependence** of markets? Do visions for the future need to address energy, ancillary, transmission and capacity?
- How should we weigh the importance of **long-term investments** and **transmission** investments in a short-run market?
- How do these metrics apply to **DERs and local markets**? How much interaction should wholesale market metrics have on distribution utilities or retail rate design?
- Should we evaluate different metrics during the **transition** to 100% clean energy?
- Who should be evaluating these markets? What role do different entities play (state, PUC, federal, ISO, BA, etc.)?





11:15 – 12:00 **Report back**

- Key points on the questions (or other topics discussed)
- Was there consensus on any questions?
- Where were the biggest disagreements?
- Where are the gaps?

Afternoon Breakout

3:30 – 3:40 Break into groups

3:40 – 4:15 Discuss questions

Questions (What is missing, what other possible challenges are left unaddressed?)

- What do you think about these ideas?
- What visions are we missing?
- What are the gaps that we need to fill?
- Are there voices we haven't heard?
- How do we practically get to these visions?



Robin Hytowitz Presentation

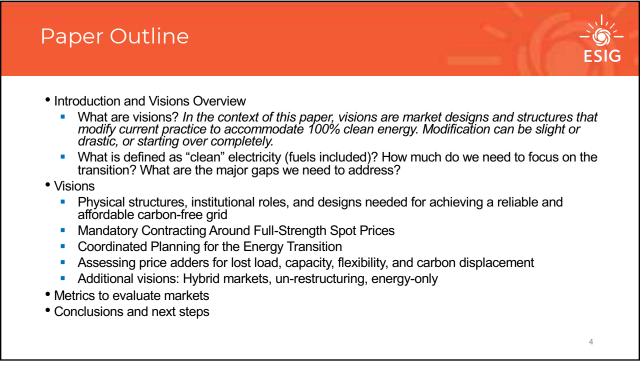


Workshop Agenda

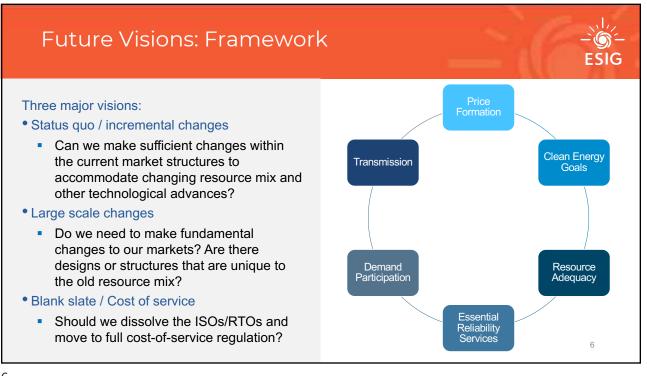
ТІМЕ	ТОРІС	PRESENTER/LEAD
8:00 - 8:45	Welcome and Introduction Recap of 2023 Workshop	Robing Hytowitz, NextEra Analytics, Debra Lew, ESIG Erik Ela, EPRI
9:00 – 10:00	What evaluation tools and metrics can help us understand the potential performance of future market designs? Breakout Session 1	Breakout Leads: Conleigh Byers, Jim Gonzalez, Todd Levin,Bethany Frew, Francisco Munoz
10:00 - 10:30	Break	
10:30-11:15	What evaluation tools and metrics can help us understand the potential performance of future market designs? Breakout Session 2	Breakout Leads from above
11:15-12:00	Breakout report back	Breakout Leads
12:00 - 1:00	Lunch	
1:00 – 3:00	Paper and Visions Review	Leads Rob Gramlich, Kelli Joseph, Jacob Mays, Jessica Greenberg, Ryan Schoppe
3:00 – 3:30	Break	
3:30 – 4:15	Breakout: What is missing, what other possible challenges are left unaddressed?	Breakout Leads (same as above)
4:15 – 4:50	Forward Looking Actions to Enable Visions	Lead: • Rob, Kelli, Jacob, Jessica, Ryan
4:50-5:00	Close out	Robin Hytowitz, NextEra Analytics
TBD	Networking Reception	

ESIG

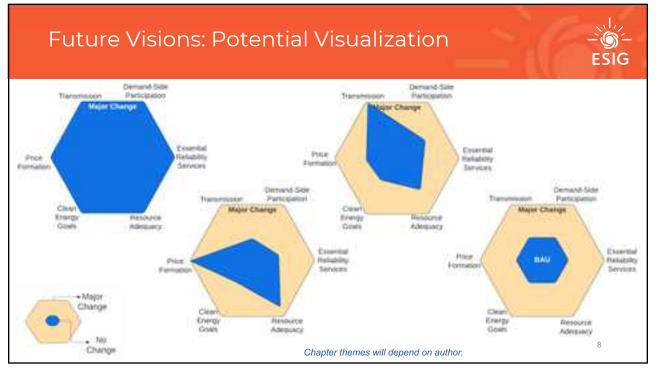








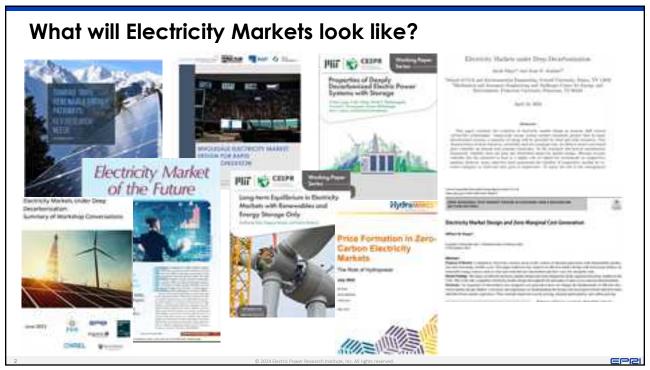


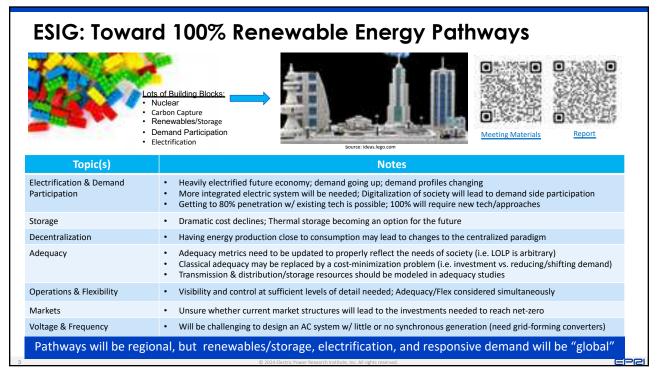


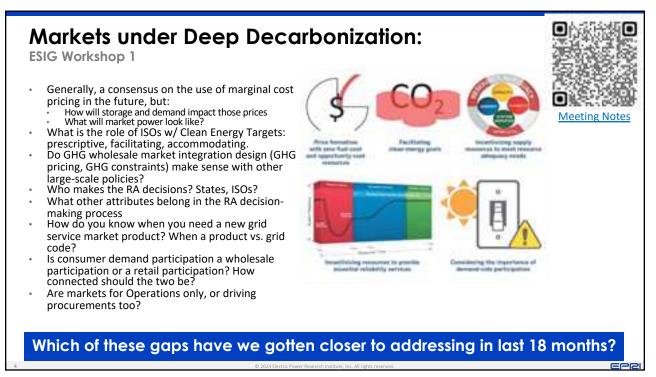


Erik Ela Presentation







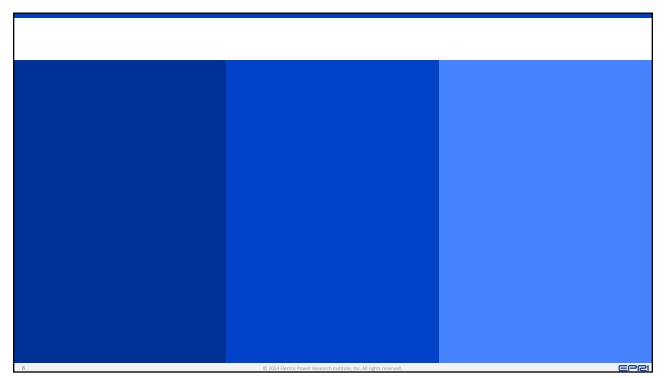


ESIG Markets Next Steps

- Should the Task Force continue in a broad way, or should it become more granular with specific gaps?
- What other stakeholders need to be involved?
- What activities are helpful:
 - Education: for who?
 - Research: What types?
 - Pilots: What kinds?

Think about this throughout today and we will discuss at the end of the workshop

5





Rob Gramlich Presentation



Work in these main areas is needed to reach very high renewable penetration

- 1. Energy markets/seamless regional dispatch
- 2. Transmission planning/expansion
- 3. Resource adequacy
- 4. Power system stability with high inverter-based resource penetration
- 5. Generation procurement
- 6. Clean energy policy
- 7. Integrate DR and DERs with wholesale markets
- 8. Transmission operational efficiency



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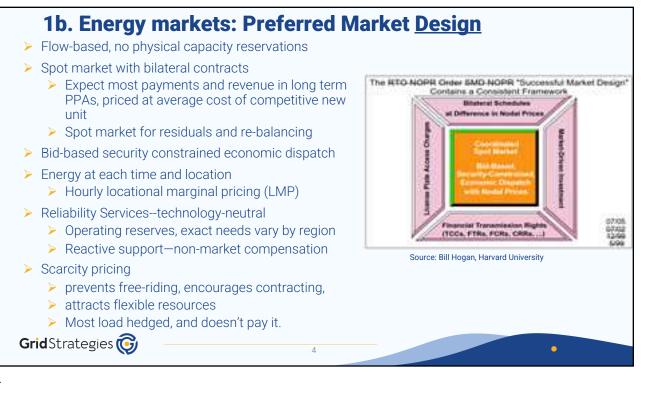
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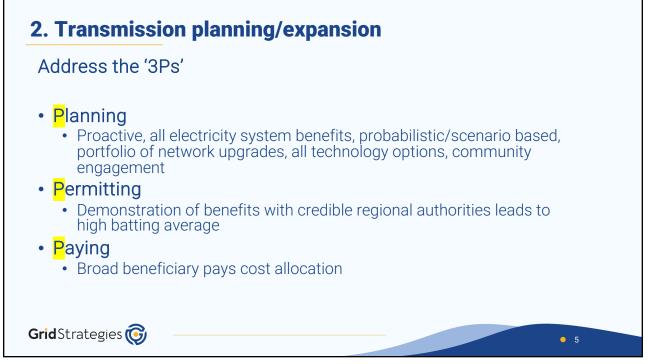
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1. Energy markets: Preferred Market Structure

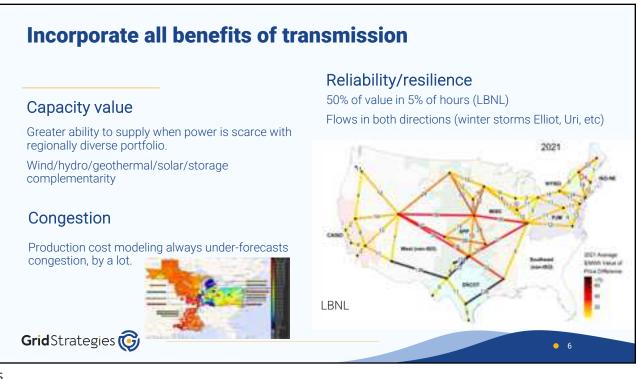
- <u>RTO/ISOs</u> balance power system and administer short term spot markets
 - Procures energy and reliability services based on engineering definitions
 - Also plan transmission infrastructure for reliability and efficiency given future resource mix, recovers cost in regional tariff
- <u>Retail suppliers</u> competitively procure power (hedge) with PPAs to serve load. Might be monopoly or competitive retail suppliers (up to the state).
- State PUCs oversee hedging for some or all customers
 - Ensure retail suppliers are credit-worthy buyers of wholesale power
 - Level playing field between retailers and provider of last resort
- Utilities build, own, and operate monopoly T&D (not G) with regulated rates
- <u>Independent Power Producers</u> build and own generation to sell electricity products to retail suppliers/wholesale buyers
- <u>Financial participants provide risk management products</u>

Grid Strategies 🔞



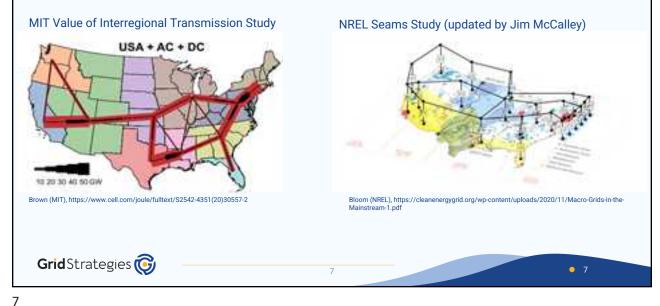


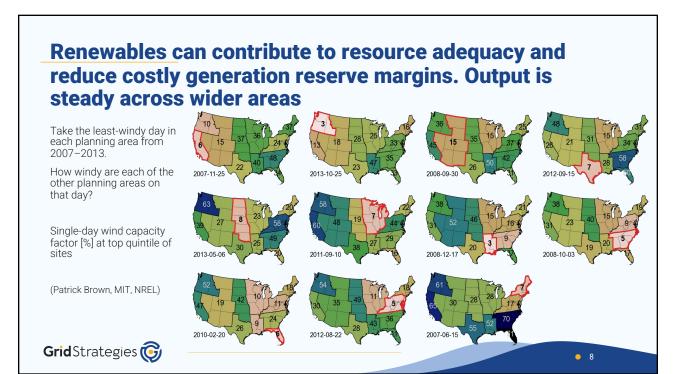


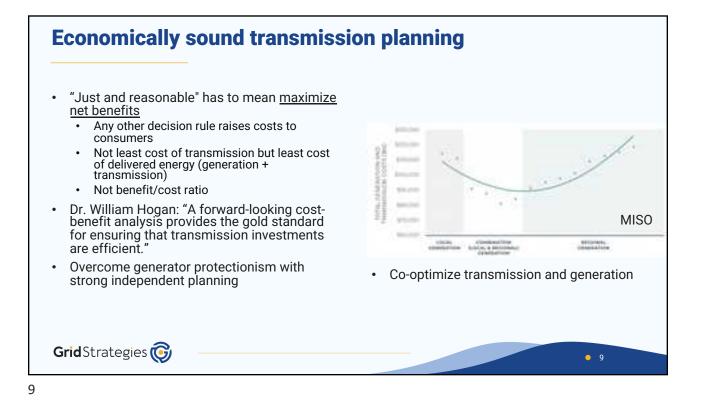


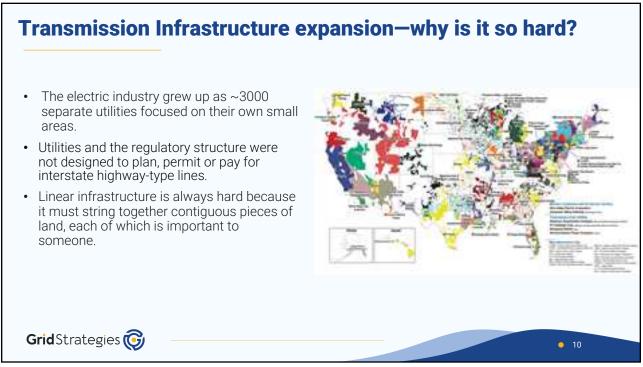
Transmission Vision–Full Macro Grid

10s of GWs of power transfer <u>back and forth</u> across and between regions Benefit > cost with 2-3x increase in national transmission capacity

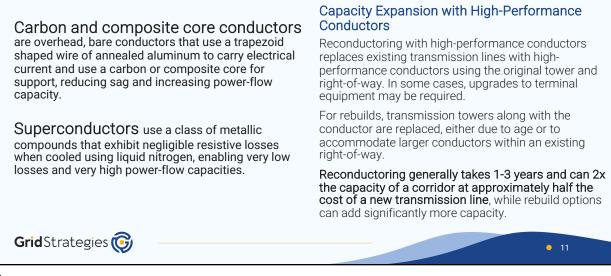


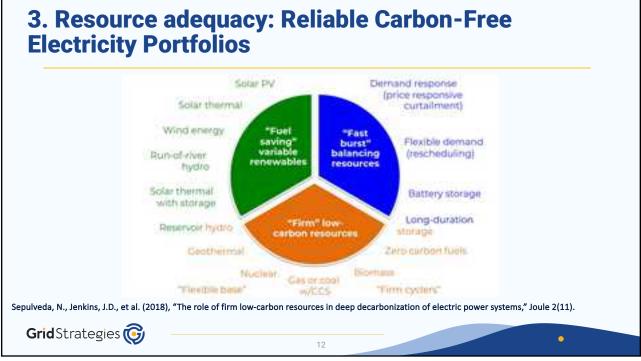


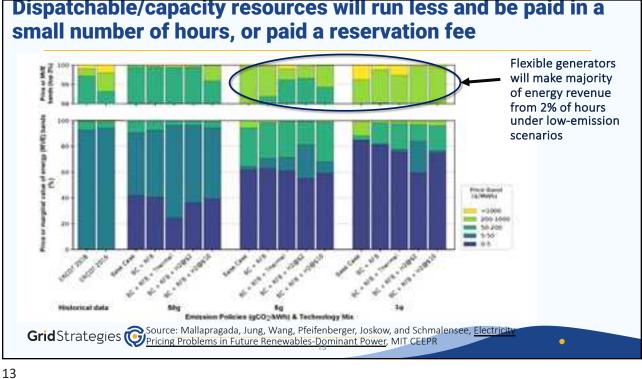




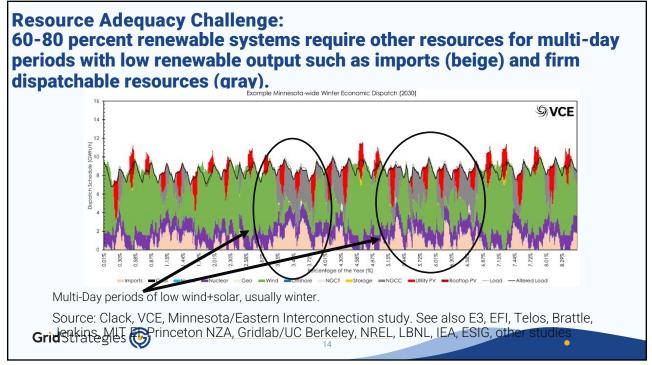
High-Performance Conductors: modern conductor technologies which have greater performance characteristics when compared to traditional conductors



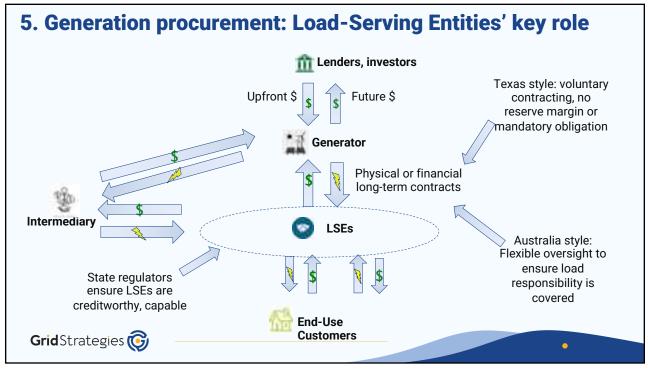




Dispatchable/capacity resources will run less and be paid in a







6. Clean en	nergy policy
 Lawmakers an requirements. 	d environmental regulators internalize externalities through incentives and
• Carbon tax is r	nost efficient
Renewable req	uirements and incentives also beneficial
Grid Strategies	• 17



Advanced Power Flow Control	Topology Optimization	Dynamic Line Ratings
<u>2022 UK:</u> Unlocked 1.7 GW network capacity in UK, saving ratepayers \$500M	2016 PJM analysis: could reduce day-ahead energy costs by \$145m/year	2022 Pennsylvania: DLR increases line capacity by 25% on average.
2023 New York: Unlocked capacity for 185 MW of generation, with \$10M+ savings over legacy tech	2022 SPP ex-post: could resolve 98% of overloads in utility's territory	2012 Belgium: DLR increases capacity by 20%+ over 90% of the time



Kelli Joseph Presentation

Coordinated Planning for the Energy Transition

Kelli Joseph, PhD

ESIG October 2024

100% Clean Electricity Markets Task Force Workshop

Highlights

- United States Electricity Policy Reality
- What is Reliability?
- Gas and Electric Interdependency
- The Challenges with Relying on Market Prices Alone for the Energy Transition
- A Planning and Policy Coordination Solution for an Orderly and Reliable Transition
- Markets within a Planning Framework

The U.S. Electricity Policy Reality

Two Challenges for the U.S Energy Transition

• Lack of coordinated policy (federal/state and cross-sector) creates reliability and investment risk.

• In organized markets: Prices are great for managing efficient short-term dispatch, but there are limitations to relying on prices (an "LMP") *alone* for the energy transition.

Policy Gaps in Electricity

<u>Policy</u>	<u>Gap</u>
State/Federal Decarbonization Target Setting	No one setting targets at state/federal level also has grid reliability responsibilities
IRA Technology-Neutral Incentives	A <u>specific</u> technical mix of resources is needed for reliable grid operations
EPA carbon pollution standards require meaningful community engagement in state compliance plans, including "reaching out to reliability authorities"	There is no coordinated, regional planning process for this kind of meaningful engagement with reliability authorities

Policy Gaps Create Reliability Risk

2023 ERO Reliability Risk Priorities Report

Reliability Impacts of Energy Policy

Policy as a Reliability Risk Factor

Energy Policy can drive changes in the planning and operation of the BPS. Accordingly, policy can affect BPS reliability and resilience and could present risks to its reliable operation. Ensuring reliability during and after policy driven transitions should be a key consideration in setting Energy Policy. The implementation of policy decisions can significantly affect the reliability and resilience of the BPS. Decarbonization, decentralization, and electrification have been active policy areas. Implementation of policies in these areas is accelerating, and, with changes in the resource mix, extreme weather events, and physical and cyber security challenges, reliability implications are emerging. Demonstrated risks, such as energy sufficiency areas patural, gas and electric interdected and are becoming increasingly critical. Emerging polycometry polys. Len as aggregate DERs, are increasingly concerning. Due to the interdependency of critical infrastructures (i.e., electricity, natural gas, water, transportation, and

communications), potential reliability risks are magnified when cross industry expents and agencies act independently to create or implement policy. Developments for reliability standards and processes recognizes and comment jurisdictional authorities secting and processes recognizes and comment strong collaboration and partnerships across a multitude of boundaries to mitigate the emerging risks we face today – state, federal, provincial and private – ensuring reliability of the grid is a prioritized tenet of critical infrastructure.

Policy Gaps Make it Hard to Focus Investment

Technology-neutral incentives need to be focused and directed.

Scaling Dispatchable Clean Technologies

Batteries, geothermal, advanced nuclear, long duration storage, hydrogen, bioenergy, or abatement technologies

- Not all of technologies are possible in all geological locations
- Some require investment in additional infrastructure to scale and enable their use in electricity
 - Pipelines for CCS or Hydrogen
 - Storage for spent fuel rods

What is Grid Reliability?

K Joseph, PhD

Bulk Electric System Reliability (NERC definition)

(1) Resource Adequacy (2) Operating Reliability LOLP Risk Assessments Withstand sudden disturbances

(3) Energy Adequacy

Resources that produce when dispatched

K Joseph, PhD

Operating Reliability: Real-Time Power System Operations

- Meeting mandatory and enforceable reliability standards
- Managing to contingencies
- Respond to changes in grid frequency or voltage stability
- Supply/Demand Balance
- Maintain transmission lines within rated limits

"Essential Reliability Services"/"Grid Attributes"/"Ancillary Services"

Challenges as the Resource Mix Changes

- Resources that can produce at all times
- Meeting "Net" Load
- Flexible, Dispatchable Resources that are Quick-Start and Fast-Ramping

Growing sources of uncertainty

- Generation output (Renewable, Energy-Limited Storage, Fuel-Limited Gas)
- Electrification Targets (heating + transportation)
- Changing and extreme weather
- Customer-sited generation (not visible to bulk grid operators)

Reliable Grid Operations ("Grid Attributes")

• Balancing Energy

- Flexible Generation Resources
- Fast-Start
- Quick-Ramping

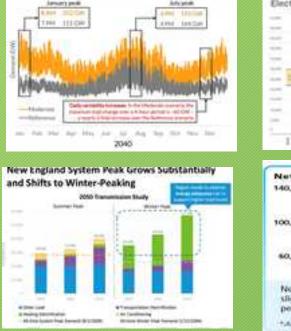
Operating Reserves

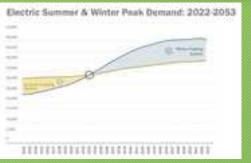
- Produce within 10 min/30 min
- Once deployed, must be replaced within 60-90 min

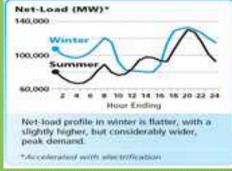
Today provided by batteries and gas generators...

And both are limited

Gas-Electric Interdependency







Systems become winter peaking...with significant ramping needs

- Natural Gas = 40% today (EIA)
- Increasingly used to provide balancing energy (NERC 2023)

• Challenge in the U.S.:

- Bring on clean, flexible resources while ensuring the natural gas system is capable of supporting electric system needs throughout the transition (see FERC 2023; NAESB 2023; RTO Blueprint 2024)
- May require strategic gas storage reserves/pipelines (NAESB 2023)
- States set heating decarbonization targets without considering bulk electric system reliability needs (Joseph 2024)

Challenges with Relying on Market Prices <u>Alone</u> for the Energy Transition

Economic Theory for the Deregulation Paradigm

Prices coordinate resource investment

• The LMP that enables short-term market operation efficiency would also be the only entry/exit signal.

• Scarcity pricing especially important

• Symbiotic investment: Generators and Consumers

• Electricity is a commodity

- Markets for electricity are about hedging delivery and price risk
- Resources are fungible: It doesn't matter which resource delivers energy, only that energy is delivered (Hogan and Harvey 2022)

The reality... Scarcity Price/LMP Alone Challenges

Missing Money	Missing Markets
Price Caps/Market Power	Insufficient markets for risk
Operator Actions	Insufficient incentives for hedging
Inelastic Demand and "can't target deficient LSEs" (Also raises serious equity concerns)	Always have default/bankruptcy option
Non-Convexity	Hard to forecast scarcity/discount these hours
Reliability Standards > CBA Economic Investment	

Scarcity pricing has never been a sufficient investment signal to meet reliability targets.

An LMP is important, helpful, useful, and necessary for efficient ST operations, but relying on an LMP alone for sufficient investment in the resources that enable reliable system operations has always been a challenge.

Investment Risks for Clean, Dispatchable ("Clean Firm"/"DEFR") Resources

Significant price volatility expected

How forecast revenues?
 Uncertainty in policy = uncertainty in the resource mix

• How ensure revenue sufficiency? For assets that may run less over time, but provide critical reliability services when they do.

• How ensure associated infrastructure that can enable innovative technologies to deploy and scale?

A Moonshot Mission to Decarbonize the Electricity Sector

• Markets are always incomplete and imperfect. Instead of the constant focus on how to fix market gaps, we should ask: "What needs to be done?" (Mazzucato)

• We need reliability-informed policy and markets that meet changing reliability needs throughout the transition.

A Planning and Policy Coordination Solution

K Joseph, PhD

Policy should focus on two timelines

- 1) Need resources that meet operating reliability needs in all hours and all seasons as more renewable resources come online. (TODAY)
- 2) Targeted incentives for the kinds of resources that can replace fossil assets. (FUTURE)

That provide specific grid services

Natural Gas with sufficient fuel available + Batteries That provide specific grid services

Examples: Geothermal, Advanced Nuclear, Hydrogen, Bioenergy, Long-Duration (Multi-day) storage, Fossil with Carbon Removal ("abated")

A Policy and Planning Coordination Framework

<u>Entity</u>	Role	Activities
States	Provide study assumptions	Study assumptions based on integrated Resource Plans (IRPs), state policy targets, and/or federal policy requirements and state plans (e.g., the EPA.)
Reliability Coordinator In some regions this is the Regional Transmission Organization (RTO) or Independent System Operator (ISO). In other regions, coordination with Balancing Authorities may be needed.	Consensus Building	Regional system planning study (with agreed- upon scenarios) based on state and federal policy (e.g., types of generation, timing, locations, electrification targets, EPA regulations, etc.)
Reliability Coordinator In some regions this is the Regional Transmission Organization (RTO) or Independent System Operator (ISO). In other regions, coordination with Balancing Authorities may be needed.	Provide regional reliability assessments. These studies would identify reliability needs (resource adequacy and operating reliability) over a defined period.	Provide assessments over defined timelines: Short-term (1-5 years) Medium-term (5-10 years) Longer-term (10-20 years)
States	Consider studies and scenarios for reliability-informed policy planning.	Targeted incentives for technology types that meet policy and system reliability needs.
States	Coordinated regional planning for generation and infrastructure that meet identified reliability needs.	Could include mechanisms to consider regional planning and coordinated procurement of needed resources and infrastructure.

K Joseph, PhD

Market Design Solutions

That recognize the importance of **SYSTEM PLANNING**

K Joseph, PhD

Market design solutions

Hybrid Markets

- Competition "for" the market instead of "in" the market. Replace voluntary with mandatory contracting.
- Recognizing policy as driver of new entry. Informed by system planning.
- Auction designs that avoid lock-in when resources are no longer needed?

• **<u>Strategic Reserves</u>** (a form of hybrid market)

- All pay the cost of resources needed to maintain reliable grid operations
- Could still have competitive solicitation...which could enable new assets types that can fully replace fossil when commercially available

• **Regional IRP for specific asset types** (a form of hybrid market)

• Could still have competitive solicitation...which could enable new assets types that can fully replace fossil when commercially available

Concluding Thoughts

K Joseph, PhD

Bulk Electric System Reliability is a Public Good

- RTOs = The <u>supplier of last resort</u> for the <u>essential reliability services</u> needed to maintain reliability and prevent network system collapse. (Order 2000)
- What grid operators do to prevent network collapse is both nonexclusive and non-rivalrous. (Report to Congress on Electricity Market Competition 2007)



Electricity is too important, too critical, too essential

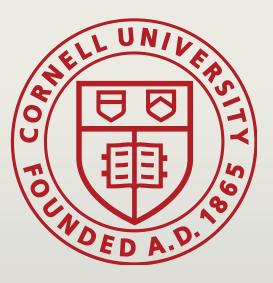
- Reliability throughout the transition depends on having a <u>SPECIFIC</u> <u>TECHNICAL MIX</u> of resources that meet:
 - Policy targets + Balancing needs (load following, ramping, quick-start) + Operating reserve requirements.
- The transition must be orderly <u>AND</u> reliable
 - Gas system must be capable of responding to rapidly changing electricity needs
 - Transitioning away from natural gas requires focused and coordinated policy and planning.

QUESTIONS? LET'S DISCUSS!

K Joseph, PhD



Jacob Mays Presentation



Electricity Markets under Deep Decarbonization

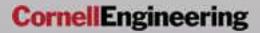
Jacob Mays ESIG Fall Technical Workshop October 24, 2024

Three elements of the "vision"









Three elements of the "vision"

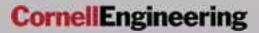




Mandatory contracting



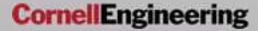
Proactive transmission planning

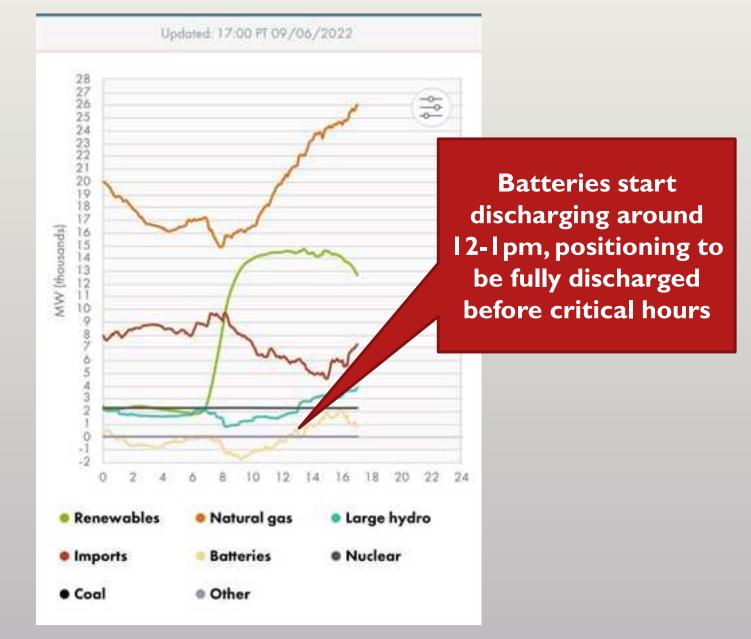




California ISO @California_ISO · Sep 6 ···· Reminder: A #FlexAlert has been extended to today, Tuesday, Sept. 6, from 4-9 p.m.







CornellEngineering

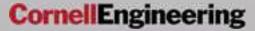


Emma Johnson Konet @konetic_energy

V sad to see the CAISO battery fleet discharging during peak solar production because price is above cap. The fossil fleet has more juice and when the sun goes down the batteries will be dead

7:05 PM · Sep 6, 2022 · Twitter for iPhone

Price cap causing poor incentives for operation



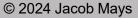
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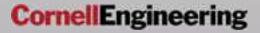


#ISO declares an Energy Emergency Alert 3 with rotating **#power** outages very possible. Please reduce your energy use.



Pricing problems can become reliability problems



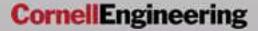


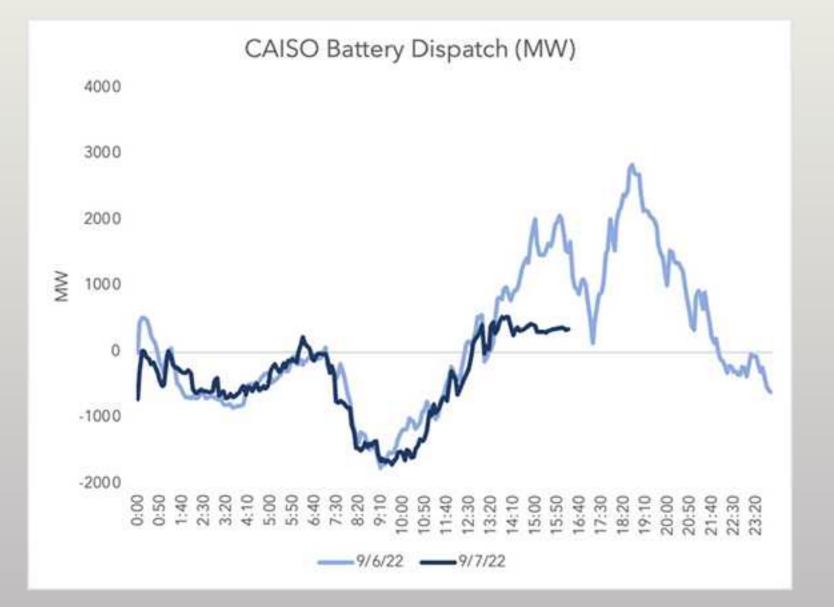
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California ISO @California_ISO · 10h ···· Keep flexing your #power use, #CA! A #FlexAlert is in effect for today, Sept. 7, from 4 p.m. to 9 p.m.







CornellEngineering



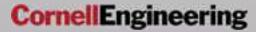
Replying to @brendanpierpont

CAISO operators have been using Exceptional Dispatch, forcing batteries to sit back and wait for the absolute peak. Clearly reacting to yesterday's tooclose call.

7:56 PM · Sep 7, 2022 · Twitter Web App



Pricing problems create need to override the market



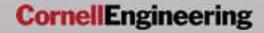
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Element 1: full-strength spot prices

- Want consistency between resource adequacy targets and operational expectations
- Mismatch becoming more important as energylimited resources grow (also relevant for gas)
- Also enables demand-side and distribution-level resources to monetize value without administrative accreditation



Failure to produce full-strength prices for energy and ancillary services leads to reliability issues and need for out-of-market interventions

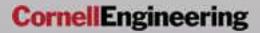


Three elements of the "vision"



2 Mandatory contracting





Contracts shift exposure to high spot prices from load to generation and could contribute to a more durable market design

Winter Storm Uri

- Significant political backlash to high prices despite most retail customers being hedged
- Substantial market design changes in ERCOT without sound basis

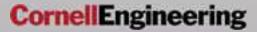
Winter Storm Elliott

- Significant complaints about nonperformance penalties within industry, but no major political response
- Sound reforms to accreditation implemented in PJM

THE SACRAMENTO BEE

California power prices have skyrocketed. Is this normal — or more Enron-style 'manipulation'?

- Contracted generators have little incentive to exercise market power in spot market
- While market power concerns persist in longerterm markets, contracting can be part of an overall mitigation strategy



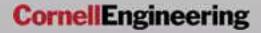
Financial risk, demand side



Britain faces 'massacre' of 20 more bust energy suppliers, Scottish Power says



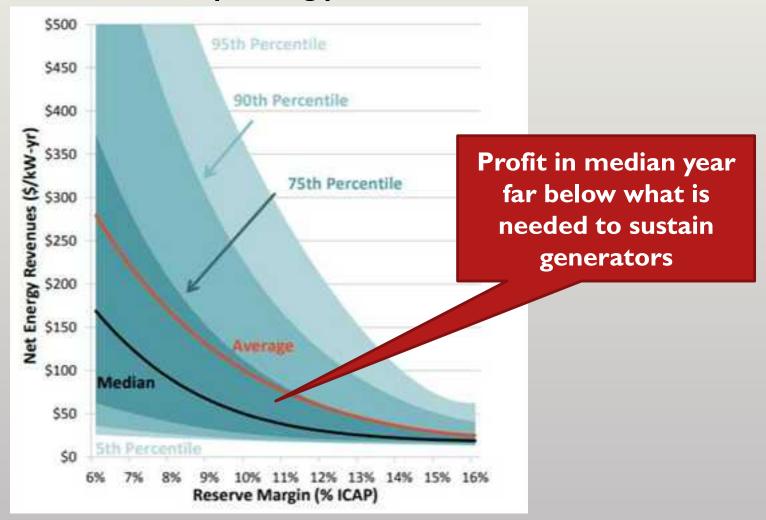
Volatility creates significant risk for retailers and users of electricity



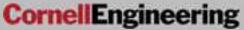
© 2024 Jacob Mays

Financial risk, supply side

Distribution of operating profits in ERCOT



Source: Estimation of the Market Equilibrium and Economically Optimal Reserve Margins for the ERCOT Region (The Brattle Group)



© 2024 Jacob Mays

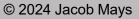
Two routes for policymakers, regulators, and market operators to manage risk

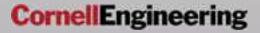






My opinion: avoid the former, pursue the latter





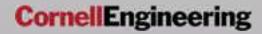
Element 2: mandatory contracting

Can require that load serving entities contract with suppliers, with several high-level design choices:

- Full-strength spot prices?
- State, market operator, or combination?
- Centralized or bilateral?
- What contractual form?
- Financial or physical?



Workable configuration likely dependent on market structure and existing mechanisms

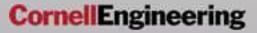


Three elements of the "vision"





3 Proactive transmission planning

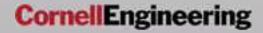


Planning and economic issues

- Very long-lived assets
- Long lead times for construction
 - ~3x that of generation
 - $\sim 10x$ that of load
- Economies of scale (=> non-convex cost functions)
- Complex physics (=> network externalities)



These features militate toward a centralized solution for transmission



Challenge is determining "how proactive" to be:

- Significant uncertainty
- Different beliefs and risk preferences
- Potential to "crowd out" less expensive solutions from generation, demand, storage
- Difficult to converge on mutually agreeable scenarios and benefit estimates



In principle planning models can be used to assess who beneficiaries are likely to be, including the effect of different policies in different jurisdictions

Element 3: proactive transmission

- Cost of transmission a relatively small component of overall system costs at the wholesale level
- Issues with spot price formation and contracting exacerbated with transmission underinvestment
 - Market power
 - Effect of (unpriced) voltage and system strength issues
 - Frictions to market entry in interconnection
 - Partially unhedgeable basis risk



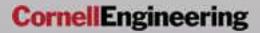
Transmission best viewed as a platform on which efficient price formation and contracting can occur

Three elements of the "vision"









Addendum: what about policy?

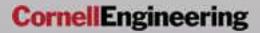
- ISO/RTO market design subordinate to policy
 - Avoid subsidies "within" the market design
 - Do not try to "correct" subsidies coming from outside the market
- Policy threat to reliability?
 - Business case for "clean firm" dependent on strong, consistent carbon policy
 - Business case for "conventional firm" dependent on lack of carbon policy
 - Uncertainty in policy can lead to underinvestment in both

Three elements of the "vision"







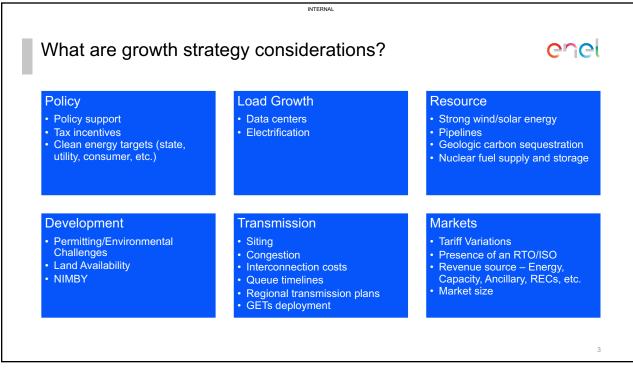


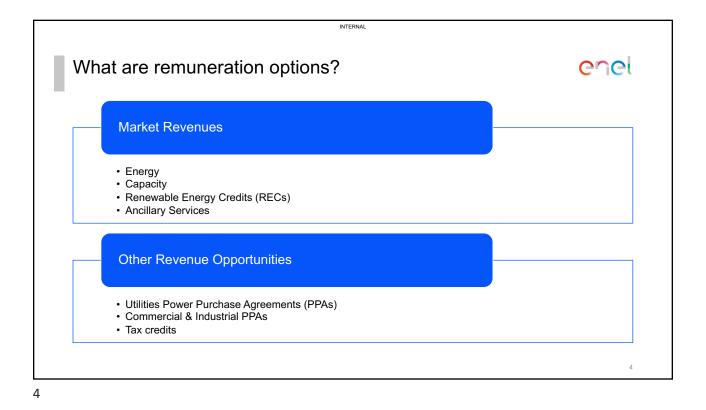


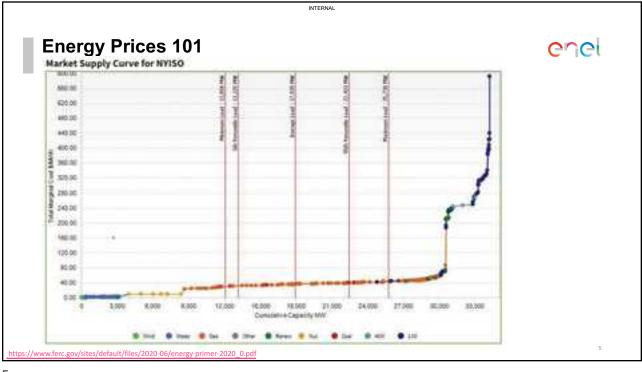
Jessica Greenberg Presentation

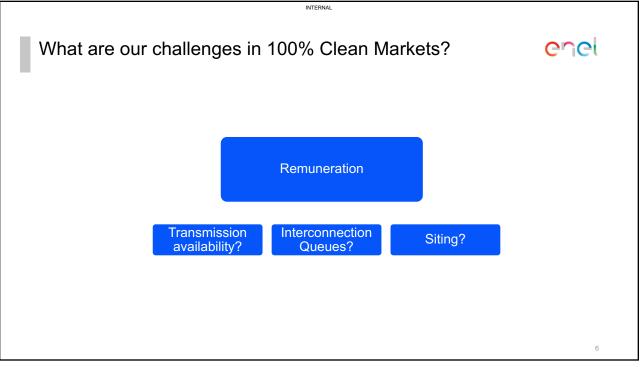


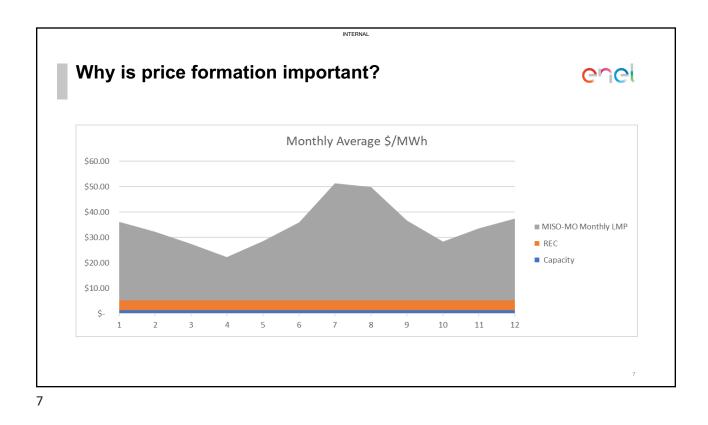
01. What are growth strategy considerations?04. What are our challenges in 100% Clean Markets?02. What are remuneration05. Why is price formation	lean Markets? y is price formation
considerations?100% Clean Markets?02. What are remuneration05. Why is price formation	lean Markets? y is price formation
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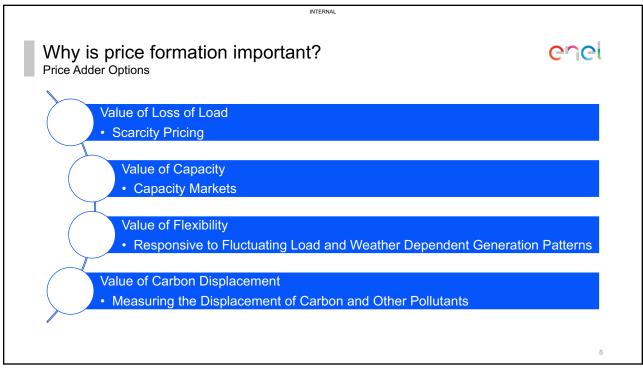


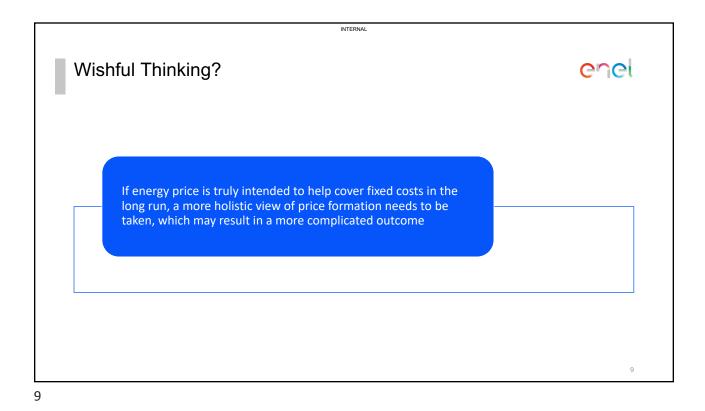












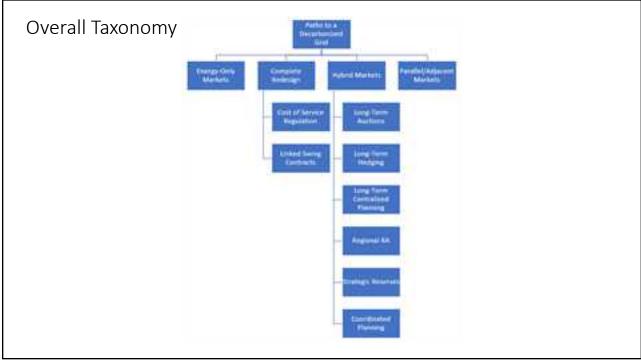
Appendix H:

Ryan Schoppe Presentation



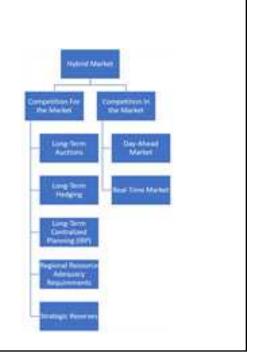
Background

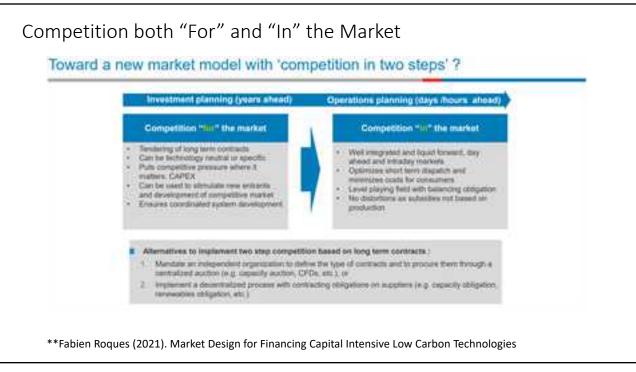
- Currently putting together a "Visions" paper that includes work from several contributors:
- Rob Gramlich → Fully decarbonized markets will require large amounts of transmission investment, fast/flexible renewables, load flexibility, carbon pricing, and clean/firm resources
- Kelli Joseph → Energy transition will require a large coordinated effort from institutions with important roles like states doing IRP and ISOs running coordination studies
- Jacob Mays → A hybrid market view w/ full-strength spot prices, mandatory contracting, & proactive transmission planning
- Ryan Schoppe → Provides an aggregate summary of various proposed solutions along with a taxonomy



Hybrid Markets

- A market design that includes a short-term day-ahead/real-time market coupled with an additional long-term mechanism for investment
- Acknowledges shortcomings in the energy-only design in incentivizing adequate investment for reliability and large-scale buildouts of renewable generation
- "Competition for the market" and "Competition within the market" is the mantra
- A significant amount of proposals tend to fall under this design where an additional longterm mechanism is proposed to supplement the short-term wholesale market





Hybrid Proposal	Description	Advocates or Users
Long-Term Auctions	Some form of long-term market is run (perhaps several years in advance) to determine which resources are chosen to accomplish the goals of the auction. For example, a new storage or renewable facility might receive a fixed contract to build out the facility and in return give up the market revenue. The idea is similar to capacity markets, but may be more tailored to clearing clean energy resources.	Steve Corneli, Brendan Pierpont
Long-Term Hedging	Renewable resources and demand both are required to obtain contracts to hedge their risk and reduce concerns of short-term price volatility. Some specify a certain low percentage (e.g. 0% 48 months ahead) of energy must be cleared in the long-term and the percentage increases until reaching 100% in DA	Frank Wolak, Jacob Mays, Cramton
Long-Term Centralized Planning	The ISO or a new entity would take on the integrated resource planning (IRP) responsibilities on behalf of the states/participants and determine an optimal resource/transmission mix based on the goals of reliability, affordability, and limiting emissions.	Hala Ballouz, Sean Meyn
Regional Resource Adequacy Requirements	The ISO determines resource adequacy requirements (e.g. a planning reserve margin) and the states are given a certain share of the requirements and must ensure they bring a certain amount of generation to the table. The participants are free to figure this out on their own (e.g. PPA w/ a developer) or build their own generation. These are sometimes referred to as "bilateral capacity markets".	SPP, CAISO
Strategic Reserves	The state procures contracts with resources that would normally not participate in the markets. Firm energy agreements are also made with neighbors. These reserves are called online during times of need.	CAISO, Germany
Capacity Markets	The longer-term reliability of the grid is ensured by "procuring an amount of power supply resources needed to meet predicted energy demand" for some time period in the future. Resources must be available during system emergencies or pay a large non-performance payment (PJM).	PJM, France, Italy
Renewable Support Schemes	Methods that help support the development of renewable energy resources such as feed-in tariffs, production tax credits, investment tax credits, R&D, and renewable auctions.	Ireland, USAetc
Coordinated Planning	Similar to the Long-Term Centralized Planning concept, but the ISO or a new entity doesn't do the IRP. Instead, the state does the IRP as is traditional and there is tight coordination between the ISO, state, regulatorsetc, such as the ISOs running regional reliability studies using the state's IRP results	Kelli Joseph

Cost of Service Regulation

- This model would resemble the fully vertically integrated utilities still common in the West and Southeast
- These entities would handle their own planning of which resources, transmission, and demand response programs they need and include the overall costs in their rate base
- Centralization has some benefits as state level goals involving reliability, affordability, and emissions can all be planned for in a manner that meets stakeholder approval
- This could limit innovation and lead to cost overrun concerns, but the utilities could still use competitive procurement processes
- This model has backing from some former FERC staff (e.g. Christie, McNamee)

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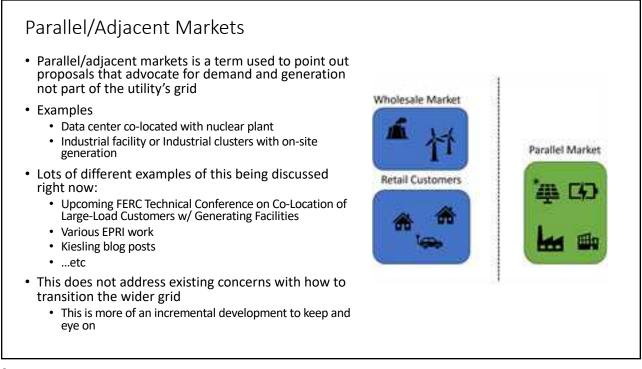
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Linked Swing Contracts

- Proposed by Dr. Leigh Tesfatsion as a solution to what she claims are conceptually problematic issues with ISO markets
 - Does not believe grid-delivered energy meets the necessary requirements to be a commodity, so marginal cost pricing is not appropriate
 - ISO markets are complex with hundreds of pages of rules
- The RTO/ISO would run a series of auctions (i.e. longterm, mid-term, short-term) for contracts that reflect the avoidable fixed costs and variable costs and clear/dispatch the contracts accordingly
 - This design handles both long-term investment and short-term operations
 - Process is run multiple years in advance and then closer to the operating day and on the operating day....each time it clears certain contracts and puts them on the ISO's book of contracts
- The design is still new though and Leigh is continuing work on expanding the design

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Price Adders

- Contribution from Jessica Greenberg (ENEL)
- Points out the importance of energy prices for renewables in comparison to other markets (e.g. RECs)
- Asks about investment signals in the long-term with decarbonized markets when everyone has a zero short-run marginal cost
 - How do you plug the gap from the missing energy prices?
 - How do you recover your capital investment costs?
- The industry assumes that the addition of price-responsive demand will come to the rescue, but will that be the case?
- Is there a need for some kind of price adder?

Summary

- We cannot predict the future under an industry that is evolving so fast
 - However...we can make some assumptions based on going through all the different proposals
- There seems to be a fair amount of agreement regarding the role of hybrid markets in facilitating an energy transition that meets both environmental and reliability goals
 - There are many different forms of market hybridization and we will likely see many of these in-use in the future
 - Incremental evolution may seem more likely than rapid revolution, but this has to be balanced against aggressive decarbonization goals

Electricity Markets Under Deep Decarbonization

Second Workshop of the Task Force on Markets Under 100% Clean Electricity

This workshop summary is available at <u>https://www.esig.energy/100-clean-electricity-task-force/</u>.

To learn more about our work in this area, please send an email to <u>info@esig.energy</u>.

